1	STATE OF RHODE ISLAND AND PROVIDENCE PLANTATIONS
2	R.I. DEPARTMENT OF HEALTH
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5	RULES AND REGULATIONS PERTAINING TO EMERGENCY MEDICAL SERVICES
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11	R.I. DEPARTMENT OF HEALTH 3 CAPITOL HILL
12	PROVIDENCE, RI 02908 SEPTEMBER 21, 2018
13	10:00 A.M.
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15	BEFORE: SULLIVAN ROBERTS, HEARING OFFICER
16	
17	ALSO PRESENT: JASON RHODES
18	CHRISTINE GOULETTE
19	
20	
21	M.E. HALL COURT REPORTING
22	108 WALNUT STREET
23	WARWICK, RI 02888
24	(401) 461-3331

1		<u>EXHIBITS</u>	
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1 (COMMENCED AT 10:02 A.M.)

HEARING OFFICER ROBERTS:

Welcome. We are here today to conduct a public hearing concerning the Rules and Regulations for Emergency Medical Services. This hearing is being conducted under the provisions of Rhode Island General Laws 23-17 and 42-35.

Today is Friday, September 21, 2018. My name is Sullivan Roberts, Rules Coordinator for the Rhode Island Department of Health, also known as RIDOH, and I will be the Hearing Officer for today's proceeding. This is Jason Rhodes, Chief of the Center for Emergency Medical Services; and this is Christine Goulette, Assistance Director of the Division of Preparedness, Response, Infectious Disease and Emergency Medical Services.

Before we start, and to prevent any interruptions of the proceedings, at this time, I would like to ask to those of you with cell phones, pagers and watch alarms to turn them off or set them to silent or vibrate.

(PAUSE)

HEARING OFFICER ROBERTS: The

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purpose of the hearing today is to afford interested parties an opportunity to comment on the proposed Regulations, allow as many people as possible to be heard, and to ensure that an accurate record of all comments is obtained. This hearing is intended for your participation only and is not intended to provide a forum for discussing, debating, arguing or otherwise having dialogue on the Regulations before us with RIDOH personnel as part of this public hearing.

If you would like to speak, the procedure we will use is as follows: Please register to speak at the rear of the room. Speakers will be taken in order of registration. Up to five minutes will be allowed for your presentation, unless the lack of speakers allows for additional time. interruptions due to the Stenographer's need to clarify your testimony will not count against your allotted time. If you are reading off a prepared document, such as a paper copy or an electronic version of your testimony, we politely request that you speak clearly and at

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an unhurried pace so the Stenographer can appropriately capture your testimony in its entirety. I will indicate when you have one minute of time remaining.

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If you are unable to complete your testimony in the time allotted, you may have an opportunity to speak if any time is remaining after the other speakers who have signed up complete their testimony. When you are called, come to the podium. Identify yourself by name and affiliation, if any. Please spell your name and give the full name of your organization if you used an acronym, such as nasa. Make your presentation and make sure to conclude within the allotted time of five minutes. If you have a written copy of your statement, we would appreciate if you would provide it for the record. If you read from an electronic version of your testimony, we would appreciate it if you could provide a hard copy or e-mail us your testimony.

In accordance with the requirements of the Administrative Procedures Act, additional written comments on these

proposed amendments will be accepted by Friday, October 5, 2018. After the conclusion of the public comment period, RIDOH has four options under State law. The first option is to file the Regulations as posted with the Secretary of State.

The second option is to file with minor technical changes such as correcting spelling, punctuation, et cetera.

The third option is to make non-technical changes in what you see before you today, which would be addressed in RIDOH'S concise explanatory statement filed with the final Regulations and could also necessitate a new public hearing and associated public notice posting.

And the fourth option is to not file the proposed Regulations, in which case the current Regulations would remain in effect. Unless otherwise specified by law, regulation or at the discretion of RIDOH, once filed, the Regulations become effective 20 days after filing and have the force of law upon that date. Are there any questions on how the

1	public hearing will be conducted today?
2	(PAUSE)
3	HEARING OFFICER ROBERTS: At
4	this time, for the record, we will have a
5	presentation of exhibits. The first exhibit is
6	the Notice of proposed rule making posted on
7	the Rhode Island Secretary of State's and
8	RIDOH's web sites on August 31, 2018.
9	(EXHIBIT 1, NOTICE OF PUBLIC
L 0	HEARING, MARKED)
L1	HEARING OFFICER ROBERTS: The
L2	second exhibit is a copy of the proposed
L3	Regulations, with revisions indicated, posted
L 4	to the Rhode Island Secretary of State's and
L 5	RIDOH's web sites on August 31, 2018.
L 6	(EXHIBIT 2, PROPOSED
L 7	REGULATIONS, MARKED)
L 8	HEARING OFFICER ROBERTS: The
L 9	third exhibit is a copy of the proposed repeal
20	of the Rules and Regulations Relating to
21	Emergency Medical Services with strike-throughs
22	to indicate the proposed repeal posted to the
23	Rhode Island Secretary of State's and RIDOH's
2.4	web sites on August 31, 2018.

1	(EXHIBIT 3, PROPOSED REPEAL OF
2	THE RULES AND REGULATIONS, MARKED)
3	HEARING OFFICER ROBERTS: The
4	fourth exhibit is a copy of the existing Rules
5	and Regulations Relating to Emergency Medical
6	Services last filed with the Rhode Island
7	Secretary of State in April 2014.
8	(EXHIBIT 4, EXISTING RULES AND
9	REGULATIONS, MARKED)
L 0	HEARING OFFICER ROBERTS: The
L1	fifth exhibit is the concise statement of
L2	proposed non-technical amendments to the
L3	Regulations posted to the Rhode Island
L 4	Secretary of State's and RIDOH's web sites on
L5	August 31, 2018.
L 6	(EXHIBIT 5, NON-TECHNICAL
L7	AMENDMENTS TO THE REGULATIONS, MARKED)
L 8	HEARING OFFICER ROBERTS: The
L 9	sixth exhibit is the local fiscal note, which
20	provides cost estimates of complying with new
21	requirements of the Regulations to cities and
22	towns and municipalities posted to the Rhode
23	Island Secretary of State's and RIDOH's web
24	sites on August 31, 2018.

1	(EXHIBIT 6, LOCAL FISCAL NOTE,
2	MARKED)
3	HEARING OFFICER ROBERTS: The
4	seventh exhibit is a copy of Rhode Island
5	General Laws 23-4.1-10D, the enabling statute
6	for these Regulations.
7	(EXHIBIT 7, RIGL 23-4.1-10D,
8	MARKED)
9	HEARING OFFICER ROBERTS: The
10	eighth and final exhibit is a copy of the
11	e-mail dated August 30, 2018, from the Office
12	of Regulatory Reform to Sullivan Roberts
13	confirming that RIDOH was authorized to move
14	forward with promulgation of these Regulations.
15	(EXHIBIT 8, ORR E-MAIL, MARKED)
16	HEARING OFFICER ROBERTS: At
17	this time, I would like to call the first
18	speaker. Joseph Polisena?
19	MR. POLISENA: Thank you very
20	much, Members of the Board here. Just quickly,
21	I'm not looking for any accolades, but
22	obviously I got on the fire department in
23	1975. Retired in '96. 18 out of my 21 and a
24	half years on rescue, so I have a little bit of

knowledge of rescue. Also, I was the full-time program director for the fire science program at CCRI where I currently still teach. I started in 1986. I also was elected to the State Senate for twelve years. Put in approximately 40 pieces of legislation, including the Comfort One, the AED and State Colleges and Buildings. The immunity from liability for the administration of epipens in schools. That said, obviously we, I, we all want the prehospital care providers for all of your Rhode Islanders as well as those who visit our state.

This Board is an advisory board, obviously. The Ambulance Service Advisory
Board, which, by the way, I spent 18 years on the Board. In my belief this -- as Mayor, this Board is truly overstepping their bounds by putting costly unfunded mandates to the 39 cities and towns. We, as mayors, town administrators, town managers, have just shed those ugly cost unfunded mandates through many, many years of having to put mandates to the cities and towns where our taxpayers would have

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to foot the bill.

My suggestion, as Mayor and former stated Senator, is that if you want these mandates, you should do one of two things. Number one, pay for them. Fund them through the Department of Health, or number two, make them enabling so a city or town can or cannot opt to obviously go forward.

Please don't insult my intelligence, Board Members, by saying, Mayor, don't you want the best care for your residents? Yes, I do. We all want the best prehospital care for all of our residents, but we don't want an advisory board mandating anything to the city and town leaders.

I know that members of the Rhode Island State Association of Fire Fighters have tried to compromise, and unfortunately, it didn't work out. So, I have been working on something that I think is going to really help all Rhode Islanders, and that is in the next General Assembly, starting in January, that legislation is filed that when this Board wants to make changes, you have to go before the

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House and Senate Oversight Committee. This way it's more transparent. You won't have meetings on primary day, and the other mayors, managers, town administrators, town councils, government can come and speak for or against this legislation.

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I've also got the Rhode Island
State Association of Fire Fighters, the League
of Cities and Towns, the mayors, the town
managers, the town administrators, town council
presidents all agreeing that legislation needs
to be filed. We will work on legislation that
allow transparency, fiscal notes, and of
course, ensuring that people get excellent
prehospital care. So that the changes this
Board makes in the future will go before the
Senate Oversight Committee and House Oversight
Committee and it would be nice to be
transparent and open up the windows and doors
to sunlight.

So, before any changes can be made, this is the way, you will agree I hope, that all parties will have a seat at the table including the leaders who have to pay the bill,

and you're looking at one. To have a physician come into my -- by the way, I'm for physicians, certified emergency room physicians being our medical directors. Absolutely. I agree with that a thousand percent.

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However, from what I have been told, and what I have looked at, to have a physician come into my community and take control over my EMS and tell my chief and my EMS coordinator what they can and cannot do, as well as equipment they have to purchase, is not going to happen. I will fight it to the highest court in the state. I think I have a lot of people behind me. If that's the case, I might as well as give you the keys and you can run the town hall, and you will get a lot more grey hair than you have. Take it to the bank. The other concern I have with the EVOC training -- I will give you a guick example. For 15 years I was on the rescue, and I never drove the rescue. I was a horrible driver. was in the back as a lieutenant. One minute? If you have a fire fighter, what happens if he doesn't pass the EVOC testing?

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As I said, if there would have been a compromise, I don't think I would have been here today. Let me say this to this Board. You have done one thing that Hillary Clinton couldn't do, that John Kerry couldn't do, and for those of you who remember, Henry Kissinger couldn't do. You brought the union, the mayors and the League of Cities and Towns together, which is really a fete. So, you can pat yourself on the back for that.

Once again, as I said before,
you're going to be interfer with collective
bargaining agreements. Obviously, we will have
to go to arbitration. There will be costly
legal fees, and it just doesn't work. I thank
you for your time, and I hope that you
reconsider this, and work with -- obviously,
you have the Rhode Island -- strike that.
Yeah, the Rhode Island League of Cities and
Towns here. You have the Rhode Island
Association of Fire Fighters and you have the
new president of the Providence Fire Fighters,
Local 799. Any questions I would be glad to
answer it.

HEARING OFFICER ROBERTS: 1 The next speaker is Paul Casey. 2

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MR. CASEY: Good morning. Casey, C-A-S-E-Y, representing the Cranston Fire Department. I'm not going to be as long as Mayor Polisena. I only have two pages. submit this written copy of my oral comments to the Rhode Island Department of Health in accordance with the provisions for public comments on the proposed substantial changes to the Emergency Services Rules and Regulations.

My first point is I find it concerning that Rhode Island DOH has proposed the wording, such other information as required -- as Rhode Island DOH may require. And they, that's stated in several sections of the proposal. I have the sections listed in my written statement I'm going to provide at the end. But I feel that wording is far reaching and heavy handed, too open-ended, and that is in Sections 2.5, Section 2.7, Section 2.8, Section 2.10. Two places in Section 2.10. And after a thorough review of the original proposal, I have found the EMS physician

medical director section has been totally removed. I feel a physician medical director for individual EMS providers is an integral part of operations, education quality assurance and accountability.

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I submit the following verbiage to be considered for reinsertion of the EMS medical director. That's Section 2.7, emergency medical service, physician medical director. A physician Board certified in emergency medicine and licensed to practice medicine in Rhode Island who provides guidance and continuous quality improvement for an ambulance service and its EMS practitioners. The duties of the EMS physician medical director shall be at the sole discretion of the authority having jurisdiction and the emergency medical chief of service.

I also respectfully request that the fiscal note attached to the proposal be changed to reflect the insertion of a physician medical director in accordance with State law. The following section places a heavy expedited training burden on largely municipalities with

no timetable or grandfather clause exempting drivers of ambulances or rescues with previous years of experience and looking to have a potentially expedited training in excess of 200 personnel. That is Section 2.8(f)(2). The driver of a licensed ambulance vehicle, whether layperson or licensed EMS practitioner, must have successfully completed an emergency vehicle operators course that conforms to the Department of Transportation. That is all I have to say. Thank you.

HEARING OFFICER ROBERTS: Thank you. The next speaker is Catherine Cummings.

MS. CUMMINGS: I'm not quite as formal as the last two speakers. My name is Catherine Cummings. I'm here representing the Rhode Island Medical Society, of which I'm currently treasurer. For disclosure, I'm also the president of Rhode Island American College of Emergency Physician, the Rhode Island chapter, I'm also an emergency physician. I work at both Miriam and Rhode Island Hospitals. So, that gives you some of my background. I am in general very supportive of the changes and

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additions and deletions that were made to the proposal that's here today with one exception, and that being the requirement for basically medical direction and oversight. While I understand some of the concerns that people have, many departments really are already engaging in this type of level of support from medical directors and we want qualified medical directors to help you.

I mean it's working quite well, and it's working quite well across the country. In fact, nearly every other emergency type of agency is supporting this type of language. We will submit a paper later that actually outlines and gives you citations you can reference for that. So, I think it's really proven to be a very excellent way to practice. There are more and more medications, more and more procedures, more and more new equipment to keep abreast of. It is a daunting task to think that we are really starting medical care at the site when you get there. You are really are an extension of the emergency department at this point. You're not just transporters. Wе

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rely on you. The thought that you can keep abreast of all of that information at any one time and to keep current is daunting. It's daunting for us, so let us help you. That's what we are really here to say.

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So, if we have a lot of departments that are doing it and even nationwide, it's the thing to do. The question isn't why are we doing it. The question is why isn't everyone and every department doing it and let us help you get there. If, I have heard a little bit about there being a problem with some costs. Let us work with you. there's problem with the language, let us work with you; but our call here today is let's help the medical directors, not just have a title, but actually spell out what we think is good medical care and good medical direction. And I think that pretty well covers what I'd like to do, but I'm also here to say that some of the breath of knowledge that we are talking about is if you think about how we have changed care for things like in the past ten years with stroke, pediatrics, trauma. You think about

the medical equipment that is new in the past ten years. Intraosseous IV's, all of theses things fall into this. And that concludes my statement. Thank you very much for giving me some time.

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HEARING OFFICER ROBERTS: Thank you. The next speaker is Brian Daniels.

MR. DANIELS: Thank you. My name is Brian Daniels, B-R-I-A-N, D-A-N-I-E-L-S. I'm the executive director of the Rhode Island League of Cities and Towns. Mayor Polisena is one of our 39 members. referenced a number of points that I was going to make, so I'm not going to repeat them. wanted to say a few things. We appreciate some of the recent revisions to the Regs. from the first draft, particularly the inclusion of a fiscal note. That's particularly important because emergency medical services are a vital public safety roll of our communities, but there are operational and fiscal impacts to some of the changes that were proposed originally and even in the current format. while the revisions remove some of the more

onerous aspects of the previous version, we think that the current Regulations would limit local authority and impose new unfunded mandates. The fiscal note that was referenced suggests there's going to be an annual implication of \$910,000, almost a million dollars per year, of which 450,000 is from higher personnel costs and 450 is additional cost to purchase vehicles. We worked on that estimate with the Department of Health and the Division of Municipal Finance. Our members collected some data to form that. But they are just estimates, and we know that the costs are going to vary by community depending on the individual staffing levels of that community, the collective bargaining agreements, if applicable, and the age of their vehicles. Ιf they have to purchase more vehicles, it's going to be costly.

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Unfunded mandates matter from a regulatory standpoint because cities and towns are struggling to, with rising personnel and health care costs, we have other State mandated expenses. Our mayors and town managers and

council presidents have faced increased
landfill fees and there's a new school
maintenance requirement that was just passed by
the Legislature. So, when you have these
rising costs from personnel and from other
State mandates, every single new mandate, every
single new cost matters because our mayors and
town managers are trying to prevent property
tax increases, that it really squeezes their
ability to balance their budgets without doing
prompt tax increases.

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For that reason, we agree with Mayor Polisena's point that we think the Ambulance Service Advisory Board should have one municipality representative and the General Assembly should review any unfunded mandates on cities and towns prior the their passage.

A couple -- I will touch on a few points that were made. First, on the medical directors, we had original concerns with the medical director language not because we thought that we shouldn't have a physician medical director. As Mayor Polisena mentioned, that is a very important roll for EMS in our

communities. What we were concerned about is the way it was drafted would have been a very substantial expansion of authority to include oversight of budgets and personnel and operations and take some of the authority away from our EMS directors and our public safety staff and our municipal officials. We are open to conversations about a medical director. We just want to make sure that it does not require any new personnel or additional expenditures on top of the nearly a million dollars that is already envisioned from this.

One point on clarification on the ambulance standards, we had asked about when, previously what are those applied to. In the new Regulations, it clarifies that it's only for new vehicles. That the NFPA 1917 standards would apply to new vehicles. That's helpful because there are members here that, there are people who purchased used vehicles in some communities to save money. One concern in this language is that it says remounted ambulances must also comply with the more stringent standard. The fiscal note that is envisioned,

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\$450,000 estimate, was based on new vehicles.

I don't know if it included the estimate for remounted vehicles. I think that the cost of that statement could be higher if we include remounted vehicles.

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Again, we recognize the importance of emergency medical services and the Department of Health interests in the safe operations of them, but we still think these revised Regulations are an unfunded mandate on our cities and towns and we ask you to consider that moving forward. Thank you.

HEARING OFFICER ROBERTS: Thank you. The next speaker is Zale Kenyon -- Zach Kenyon. Apologies.

MR. KENYON: I will spell it for you. So, I have nothing written for you. Sorry. My name is Zacharia, Z-A-C-H-A-R-I-A, H, Kenyon, K-E-N-Y-O-N. I'm currently the acting EMS chief for the City of Providence Fire Department.

Two concerns. One would be the EVOC training. It seems kind of silly that on one end you're telling us that we have to have

the mandatory EVOC, and on the other end of the spectrum, you're telling us not to use lights and sirens on non-emergent runs. It doesn't really make sense. I would rather have EVOC training for my daughters who continuously knock over the light pole in my driveway. So, that's the EVOC training to me.

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The other one is medical director. Right now every single EMS entity in the state has to have a medical director in order to get licensed. We already have that. Adding the extra language, to me, doesn't help, and I don't want to hear about what's intended and what's not intended. Intended can be change at any point in time. Just ask two-thirds of the married couples that get divorced. So, I really truly believe that the idea of having a medical director should be the relationship that you, as a department, form with that medical director.

I, right now, am trying to get extra medical direction, as people in the room know, for the City of Providence to make us better. That's the relationship I have and I'm

trying to form with the hospitals to do that.

Nobody is telling me to do that. Nobody is writing down what those people need to do for me. I'm bringing them into the City of Providence and saying let's make Providence EMS better together, and I think that's really all we need. It's already mandated that you have to have a medical director. If you would like to make it a licensed emergency room physician, fine, so be it. Leave it at that. Thank you.

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HEARING OFFICER ROBERTS: Thank you. The next speaker is Gary Reis.

MR. REIS: Good morning. My name is Gary Reis. I'm the president of Med-Tech and Access Ambulance Service. In the last five years, two ambulance services have gone bankrupt. Two others may either be closing or leaving Rhode Island. We do the work nobody wants to do. Patient safety is our first priority. It is the first priority of everyone in this room today. But let's be realistic. Rhode Island is the lowest reimbursed state in the United States.

Implementing NFPA 1917, making private

ambulance companies spend a quarter million dollars more per year on a regulation that's not been adopted, as the primary standard is wrong and unnecessary. At the very least, exempt private ambulances from your proposal, if we are not allowed to provide 911 services in the State of Rhode Island. The Ambulance Advisory Board is made up -- out of 13 fire fighters, out of 25 Board Members. They have budgets that they have to follow but are in no fear of their business going bankrupt. I do respect what you're trying to do, but the cost will cripple us and we will go out of business, causing an already dangerous access to care emergency in our state.

In the last ten years, five private ambulance companies have gone bankrupt or closed. Adding this expensive regulation will put us all out of business. Thank you.

HEARING OFFICER ROBERTS: Thank you. The next speaker is Adam Reese.

MR. REESE: How are you? My name is Adam Reis, R-E-I-S. I'm the vice-president of both Med-Tech and Access

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Ambulance. I wanted to piggyback on what Gary had said on a lot of these issues. We do have problems with the NFPA 1917 being adopted as the standard for new ambulances. I don't know if everybody is aware that not one state in the United States is using the 1917 standards as their primary standard for new ambulances.

There's six states that even recognize NFPA, but it's in conjunction with Triple K. The rest of the country is using Triple K so I think switching to NFPA 1917 is not only unnecessary but also costly.

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Our services are low in purchase. On average about ten ambulances every year. With 15,000 per truck, it's a 150,000 annually just for us. The emergency medical services continuous quality improvement coordinator that they wanted to create in theory is great and a position that should be done, but being the lowest reimbursed in the country it's not possible. I understand that it's the Department of Health's position that this will be an added position that's just absorbed by someone in a department, but for

privates we provide over 100,000 transports a year. That would be a full-time position for us. So, we now have to pay somebody another 60,000 plus benefits just to provide that service.

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The maintenance they require on the biomedical equipment, the FDA registrations, again, all make sense as far as patient care but there's no way to pay for it. We are trying to mimic Massachusetts with a lot of the ways they run their EMS services. Their Medicaid reimbursement is more than double than it is in Rhode Island. The EVOC training would be applied to all ambulance personnel. Again, we are a private service not providing 911 services to the towns and cities. We do a lot of dialysis transfers, doctor's appointments. There's no need for our drivers to be EVOC trained. We already go through CEVOC training, Certified Emergency Vehicle Operators Course training, which is a less stringent version of the EVOC course. So, our drivers are being trained, but it is totally unnecessary to train our 400 employees on EVOC.

The fiscal note that the State had put together continuously represents the municipalities, but it does not address any of the private ambulance services within the State. Our two services alone, with these new Rules and Regs. not including the new training, would be an added cost of \$232,000 every year. It's simply not something that could be supported with reimbursement from the State of Rhode Island. And if we are going to implement these new Regulations that require the new increases, we need to have cooperation with the

it. Thank you.

HEARING OFFICER ROBERTS: Thank you. The next speaker is Scott Pasichow.

State with increased reimbursement to pay for

MR. PASICHOW: My everyone. My name is Scott Pasichow, P-A-S-I-C-H-O-W. I'm a fourth year emergency medicine resident at Rhode Island Hospital. We also work at the Miriam Hospital. Prior to medical school, I was an EMT basic and a 911 dispatcher in the State of New Jersey, Middlesex and Monmouth Counties, as well as Newark and Jersey City. I

also worked as an EMT instructor during that time before medical school as well as during medical school.

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I think there's a lot of value that we can get from having the medical directors be Board certified in emergency medicine as well as Board certified in or possibly Board certified in EMS care. And that's really what I'm here to talk about to make sure that that requirement remains part of the Regulation and to reach out to the fire departments to let you guys know that our goal, and from what I see in the Regulations, what the Regulations require, is that you guys are working with us to continue to ensure that the care that you guys are providing remains cutting edge and remains the best in the country.

We do cutting edge things in Rhode Island with bypassing primary stroke centers to go to a comprehensive centers for clot retrieval, spending 30 minutes on scene to make sure people are well resuscitated if they do have a cardiac arrest before bringing them

to the hospital. This medical director requirement is not cutting edge. It is what every state in the country is doing, and I really want to see Rhode Island step up to the plate and to make this part of the Regulations. Thank you.

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HEARING OFFICER ROBERTS: Thank you. Next speaker is Matthew Laverte?

MR. LOCONTE: Matthew Loconte,
L-O-C-O-N-T-E. Hi, everyone. I'm one of the
second-year emergency medicine residents at
Rhode Island Hospital, also working at the
Miriam and Newport Hospital in our fourth
years. Prior to medical school, prior to my
career in medicine, I was a volunteer fire
fighter and emergency medical service provider
out of the State of New York, both in upstate
New York in the Albany area. Also out of
Westchester, New York, just north of New York
City.

I'm here to present comments on the verbiage for medical directors in the upcoming Regulations. Oversight by a Board certified emergency medicine physician is

common practice throughout the United States. 1 I think it is an integral part of the care of 2 patients and for the prehospital providers in 3 the State of Rhode Island. As Dr. Cummings 4 and Dr. Pasichow mentioned, the technology, 5 medication formulary, care environments are 6 7 continually changing and continually progressing, and that goes for us as well in 8 the emergency department. I feel that as this 9 continues to progress and as the scope of 10 practice for prehospital providers and for us 11 in the emergency department continues to 12 progress, the integration and oversight, other 13 Board certified emergency physicians is 14 essential to the proper care to patients and 15 all providers in the State of Rhode Island. 16 So, I would like to make sure that we do the 17 best by all of our patients and the care system 18 19 going forward. Thank you. HEARING OFFICER ROBERTS: 20 Thank you. 21 The next speaker is Paul Valletta. 22 MR. VALLETTA: Thank you. Good I think it's a shame that we only 23

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have five minutes to talk on such an important

issue when we have so many people in this room on both sides of the conversation, so I think we should have more than five minutes. So, I apologize to the Stenographer, because I am going to go fast because I have a lot to say.

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To the doctors in the audience, we agree with you. You should be part of our EMS system, but not to the level of the duties that are in here. And to the doctor that spoke and said all the departments do have medical physicians, we do, but they are not at the level that you folks and these certifications in this document give you. You should not be approving equipment, because you don't fund the money to the budget. You're not part of the budget. Do we want your input on equipment? Absolutely. But you shouldn't have final approval, and that's what this does. You shouldn't have the right to suspend or revoke a license. That would be a direct violation of Rhode Island General Law 23-4.1.9, which only gives the Director of Health the right to do that it after a hearing. We don't even have that language in this. You just can revoke

license without a hearing. And I know that's not the point. You're shaking your head, Doc., but that's what it says here. And I know you're a doctor. You deal in life. But we also have to deal in life and language that affects us. I know you don't get that, but that's the reality of this document.

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So, other things, the mutual aide section of the definitions 2.3. It just talked about shared services of ambulance services.

We have two -- we have ambulance service and rescue service. We think in the mutual aide section of this document from the Department of Health, it should address mutual aide, but it should add municipal fire departments that have agreements.

The staff position that was added of a medical, emergency medical services coordinator should be at least the certification of the service that it is running. That is the person that would be running the EMS division. They should be, at least be what the level of EMT certification is or higher. On the medical director part, we

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are not -- the Rhode Island State Association of Fire Fighters is not against having medical directors oversee our EMS division. We want you there. We believe it improves the system; and it's funny, because even the people sitting in this room that are on different sides of this argument, we are all here for the same reason. Usually when we have disagreements, it's technical. There's nothing technical about this. We all agree that we are all here to give a better EMS service for the people in Rhode Island. That is the difference here. There's no doubt in my mind, if we had the opportunity to sit down, which we have been asking for -- if everybody got in a room and worked this out, there's no doubt we could have this done in an hour, but we haven't being afforded that opportunity to do that, and it could be done. I'm telling you it could be done.

What are our main objections to this. We think Number 6, again, violates 23-4.19 of revoking of the license. We also have not seen a fiscal note on the medical

note because it was taken out of the fiscal note because it was taken out of the original one. That would be a direct violation of Rhode Island law 22-12-1.1. That would be a direct violation of no fiscal note. In the State of Rhode Island, if any department of the State adds an unfunded mandate to a city or town, it has to have a fiscal note. If you're going to add a further mandate to the cities and towns, you have to at least let them know what they are paying for.

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issue we take is with the EVOC straining, the emergency training. This would say that everybody on the fire department would have to go through this EVOC training. Another unfunded mandate for the cities and towns.

They have already spoke to that. But it would be a violation of the Rhode Island Fire Fighters Arbitration Act, although some people might not like it, we do get to bargain for the terms and the conditions of our fire department, our fire fighters. If you added the EVOC training, that training to be a fire

fighter in the State, then obviously, the conditions of employment are changing because that fire fighter would have to retain that to stay as a fire fighter. So that would be a violation and he or she could be let go.

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Just getting back quickly because I know we have the docs in the room. We are not against medical directors. We don't think you should be taking over our EMS service. don't believe that was your intent, but that what's this document says. You take over our EMS service. We have competent people to do The other thing you have to look at is that. the doctor an employee of the city? Does he get a pension? I know you're going to shake your head. You don't want a pension. That's the things we have to think about. If they are going to give you money to be part of the fire department service, then you become an employee, whether you're classified or unclassified. We would like you to join the union if you do. Do they owe you health care? Do they owe you a pension? These are the things we have to discuss, and I think if we

got to discuss them, we could settle it. Thank you very much for your time.

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 $\label{eq:hearing_officer_roberts:} HEARING OFFICER ROBERTS: Thank \\ \\ \text{you.} \quad \text{The next speaker is Robin Muksian.}$

MS. MUKSIAN: Robin Muksian, M-U-K-S-I-A-N, director of administration for the City of Cranston. I'm here on behalf of Mayor Fung, representing the City of Cranston. We stand in opposition to this. I'm not going to repeat what was said. I think Mayor Polisena represented well from the standpoint of a chief executive of a municipality. Mr. Daniels represented well across the board some of the concerns we have. Frankly, with all due respect to the doctors here, we respect the work you do tremendously; but to have local control eroded systematically in this state is extraordinarily problematic. With all due respect to this Board, it is an advisory board of a State department. This has not been vetted properly through the State legislation. This does not have the fiscal note that Mr. Valetta referred to. I can assure you of this. Mr. Daniels brought up a really

interesting number. Close to \$1 million, but I don't care how large or small your municipality is, the cost of a rescue is the cost of the rescue. I may be representing the second largest city, so I might be able to absorb it a little more, but if I'm in a small town, I'm not going to be able to absorb that as well.

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Further, I can assure you that, if tomorrow, my fire chief -- we have, I'm looking at a bunch of municipal chiefs here.

We have huge respect for our municipal chiefs.

I don't want to speak for the Mayor. I'm pretty certain that if any one of those fire departments came in tomorrow and said we need \$950,000 to ensure the safety of the residents for the city, I can speak for my Mayor, I would spend the money tomorrow.

State advisory board know what is best for 39 cities and towns is, frankly, beyond our comprehension in Cranston. My rescue chief spoke. I have the utmost of respect for what he has to say. I think that most of the mayors or town managers in this room, listen to those

lead officials. That's why those people are in those positions. We have an absolute concern with anything that tells the 39 cities or towns what is in their best interest or in the best interest of the people who have people them in that position to make those decisions.

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We do work with a physicians in Cranston. We think that's a tremendous thing for the people of Cranston, but to have a physician tell us what we need to buy for an equipment. And at what cost for something else? Because that money might be in the fire budget; but if you take that money and force me to buy a rescue or a different type of a rescue, I might have to pull it away from something else my department needs for safety. Maybe it's not on the rescues. Maybe it's on the engines or the ladder. In Cranston, we pretty much do buy a rescue a year. Not every town can afford that. And it certainly wouldn't be in our position in Cranston to say that every other town should do the same.

With respect to this Board, I certainly ask that this be reconsidered. We do

not feel that one size fits all for the 39 communities in this state. Thank you for your time.

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 $\mbox{\sc HEARING OFFICER ROBERTS: Thank}$ you. The next speaker is Thomas M. Carroll.

MR. CARROLL: Good morning. My name is Thomas Carroll. I speak today as the president of Paramedic Systems, Inc. of Bristol, Rhode Island, the current providing of 911 services in that town for 31 years. I speak to you as the past president of Alert Ambulance Service. I currently serve on the Board of Directors there. Alert is a subsidiary of Paramedic Systems. Has been licensed in Massachusetts and Rhode Island since 1975. I speak to you today as a businessman, a professional care giver and a taxpayer.

In my capacity with Paramedic

Systems and Alert, I oversee service quality.

With regard to the medical director's position
and the language there, I think it seriously
needs revisiting. I will echo pretty much
what's been stated here. Alert employs three

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Board certified affiliated hospital medical directors in Massachusetts and our medical director in Rhode Island is also emergency Board certified. I agree with many components of the language changes here; however, I agree with my constituents in this room, fellow providers in this room that it needs to be looked at again and the language hashed out in a more fair and economical manner.

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As president of Paramedic

Systems, the only 911 provider in the State -Alert, by the way, was a former contracted 911

provider. We understand the safety hazards and concerns outlined and addressed in this

language; however, as a taxpayer and as a businessman, as my colleagues have stated earlier, the mandates, while not adopted in many states across the country, including

Massachusetts, are unfair with regard to everyone, municipalities and private sector.

I can tell you that my vehicles are inspected in two states. Licensed in two states. Inspected at the department as your vehicles are inspected at the State Highway

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Department. They meet the current safety standards and will continue to meet the current safety standards; but if you invoke these mandates without consideration for private sector, you're -- we get our money from private insurers, federal Medicare, et cetera. municipalities get their money from taxpayers and from third-party insurers. When this cost is implemented, the taxpayers, me, you, will feel the increase. As a businessman -- as a taxpayer, I know that my taxes go up to fill whatever voids these expenses incur. As a businessman, I don't have that luxury. Medicare nobody is running to increase rates. Rhode Island Medicaid rates haven't increased in decades. It's a shame for what they are to begin with. The landscape of HMO, ACO and health care across the country is making our business -- and as Gary alluded to earlier, and Adam, it's getting more and more difficult to provide our services. As Gary said, we do the work that nobody else wants to do, but we also serve as a reasonable alternative. I look around this room. I have provided backup

service to many municipal cities and towns over the years.

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In Massachusetts, I am the 911 provider for municipal providers. So, please take into consideration a reevaluation of these Regulations, especially with regard to the unfunded mandates. Thank you very much.

HEARING OFFICER ROBERTS: Thank you. The next speaker is Joseph Laveru, Lauro. Apologies.

MR. LAURO: Joseph Lauro,
L-A-U-R-O. Thank you for the opportunity to
speak. I am an emergency physician, an EMS
physician. I work at Miriam Hospital and
Newport Hospital. I was a former FD and Y
paramedic. I responded to 911. I worked there
for months until I went to medical school.
Since I have been in this state I have been
very active with EMS. As I think most of you
know, I'm an advocate of EMS. I'm an advocate
of the right thing to do. I have heard
everybody's comments today. I think for the
most part we are all on the same page. I think
there's been some misinterpretation of the

language, which I want to correct. I know I have worked with Joe and Paul. Although I'm not looking to become part of the union, I do appreciate the opportunity to join.

AUDIENCE: That hurts.

MR. LAURO: I do get it. I wrote a statement that I'm not going to read. You know, we are not trying to force anything on anybody. We do not want the ability to fire. We don't want that responsibility. We want to participate in the remediation of an employee with service medical directors; and if that requires referrals to medical affairs through the proper due process where the Department of Health makes those decisions, that is the ideal scenario. We do not want to take your job. We are not intending to be an employee of the city, as you suggested. would love the opportunity to rewrite the language with you that clearly delineates the fact that we will not be members of the city. We will not be union members. We will not be eligible for benefits or retirement. more than willing to participate in that

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language.

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And then when someone mentioned 2 forcing a service to buy something, that is 3 also not what the language says. What the 4 language should be and is intended to be is, if 5 you're going to buy a cardiac monitor, we 6 7 should participate in the selection. For example, some cardiac monitors can transmit 8 EKG's to an emergency department to alert them 9 10 of a heart attack that needs treatment. would like to participate in that selection 11 process. We do not want to force anybody to 12 buy anything. If you need to buy IV pumps, we 13 would like to participate in the selection 14 process. We would like to rewrite the language 15 with you so that all our needs are met and that 16 it does not give us authority or the perceived 17 authority that has been alluded to in this 18 room. Now, Zach, I appreciate what you had to 19 say about, you know, your service engaging a 20 21 physician as a medical director, and yes, every 22 service is supposed to have a physician on record, but that does not mean that every 23 service engages a medical director. You may be 2.4

proactive in using your medical director for training and whatever the needs are, but there are many services that only use the physician for a medical license number and a DEA number to buy medications and controlled substances and never utilize the physician for anything beyond that.

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And as noted by one of my colleagues, medicine is complicated. We want input into the medical care provider. We do not want authority above the service chief at all, and we do want to work together with you to alter that language.

As far as the cost goes, I do
medical direction for multiple services; and in
my experience so far, I have not found the cost
to be a prohibitive factor in providing those
services. I am certainly open to discussion
regarding what this cost may be. It's a little
hard to delineate what it actually costs for
medical direction because it's different
throughout the country, but I'm certainly
willing to participate in those discussions.
I'm, I am a reasonable person, and my main goal

is for patient care and the delivery of that care by our EMS providers. And as noted, I am more than happy to discuss this further with any of the involved parties. And that's it. Thank you.

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HEARING OFFICER ROBERTS: Thank you. The next speaker is Charles Lombardi.

 $$\operatorname{MR.}$$ LOMBARDI: I wish to defer at this point in time.

HEARING OFFICER ROBERTS: Thank you. The next speaker is W.J. Sisson.

MR. SISSON: Good morning. My name is William Sisson, S-I-S-S-O-N. I'm the fire chief of the City of Pawtucket. I'm here today representing the Mayor of the City, Don Grebien. And we also are echoing a lot of the concerns that our colleagues have spoken about. Our number one concern in the City of Pawtucket is to our citizens and to the safety of our fire fighters. We are opposed to some of these unfunded mandates due to the fact that we are already dealing with a struggling budget to make sure that our operations run safely and properly. We spend great amounts of money on

our EMS service and we continue to do so. It's our number one priority.

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I just wish you would reconsider some of these unfunded mandates and take the fiscal impact into consideration to the cities and towns. Thank you.

HEARING OFFICER ROBERTS: Thank you. The next speaker is Joseph Andreoli.

MR. ANDREOLI: Thank you. And I will be brief. I'm the president of the Rhode Island State Association of Fire Fighters who represents probably 90 percent of the health care providers that we are talking about. I do agree with -- we don't mind having a medical director. We need a medical director. But as our lobbyist, Mr. Valetta, pointed out not to the degree that's in the language. And to just talk about Dr. Lauro's comments. I agree with a most of what he said, but the language does say what we interested. It's not a misinterpretation. When you read that language, it gives you clear and distinct authority over the municipalities, the mayors and the fire department. It does. Now, that

might not be your intent; but when it says you need to approve something, it leaves the reader with, well, if you don't approve it, it doesn't happen. And that's the long and short of why we are here, and I do agree if we got into a room, we could work this out. But we needed to get into that room -- I will be perfectly honest with you -- at the beginning of the story not now. We needed to get into that room where the leaders of the Department of Health, even before the document was drawn up, maybe they would have heard our concerns. It seems like we did it backwards. We put the agreement together or the document together and now we are trying to look at the commas and the periods and make sure it's all intact. So, again, we are open to that.

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And I do agree with some of the things regarding the cost. We would like to have the best equipment, but it's a balancing act. We don't have the same luxury that the docs and the nurses do down at the hospital. You have a hard job; but when we are on the side of 295 in the pitch black on a snowy night, what we do

there makes your job either win or lose; and sometimes what we need maybe on the side of 295 is something on a ladder truck that can show light for us on the patient. So, I do agree with the Cranston director of administration, it's a balancing act. Yeah, we might need this on the rescue, but if we don't have a good operating Jaws of Life, you can have all the equipment on that rescue; but if we can't get that patient out, the patient dies. I think we need to revisit it.

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One last thing on the EVOC

training, there's a cost to that. I was

here -- when I got on the job, there was no

such thing as CDL's. Then CDL's came into

play. All of the Rhode Island municipalities

were exempt from getting CDL's, even though the

equipment that we drive on a daily basis fits

the criteria for a CDL. Why did that happen?

It happened because our departments train us to

drive that and the cost of the CDL, we didn't

want that taking away from other resources

within the department. Well, you're doing the

same thing with the EVOC training. By saying

that the fire fighter who's trained to drive a ladder truck through the City of Providence here can't drive that rescue unless he's got EVOC training just doesn't make reality sense. Good idea on paper. Just doesn't make reality sense.

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So, again, we are in opposition. We hope we get into a room with all the principles and try to work this out. Thank you.

HEARING OFFICER ROBERTS: Thank you. The next speaker is Joe Almond Lincoln.

MR. ALMOND: Hi, my name is Joe Almond, A-L-M-O-N-D, and I also would like to, without repeating them, echo the comments that were given in opposition to this. The things that I would add is we represent government bodies. Municipalities are made up of home rule charters that were given to them from the General Assembly. We work closely with the General Assembly to designate our affairs, and to come here today to learn that an advisory board can make these kind of rules is disturbing, extremely disturbing, because we do

have a process to make these type of rules. 1 It's called the General Assembly, and it's a 2 process that works well when it works out in 3 the open. So, I'm not going to criticize the 4 I don't know enough about them. 5 rules. criticizing the process. And that being that, 6 7 we have to, as has been said many times, pay for these and all other services, educating 8 children, fire departments, police department, 9 trash pick-up. You name it. That's what we 10 have to do, and to be, have an advisory board 11 determine what will then become, have the same 12 affect as law or legislation should not be 13 happening. Thank you. 14 HEARING OFFICER ROBERTS: 15 Are there any other persons present who 16 you. would like to make a statement concerning the 17 18 proposed Regulations? 19 (PAUSE) HEARING OFFICER ROBERTS: 20 Thank 21 you all for your attendance, and for the 22 information you have offered, and this the

(HEARING CLOSED AT 11:02 A.M.)

hearing is now closed.

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C E R T I F I C A T E I, Mary Ellen Hall, hereby certify that the foregoing is a true, accurate and complete transcript's of my notes taken at the above-entitled public hearing. IN WITNESS WHEREOF, I have hereunto set my hand this 26th day of September, 2018. MARY ELLEN HALL, NOTARY PUBLIC/ CERTIFIED COURT REPORTER JOB DATE: SEPTEMBER 21, 2018 IN RE: EMS RULES AND REGULATIONS

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